## APPENDIX B - Somerset Council Gambling Policy – Statement of Principles - 2023 Consultations

Reference	Consultee	Comment	Officer Recommendation	Licensing Committee Decision
1	National Operator	<ul> <li>From a company perspective, the main amendments would be to our LRA document we have in each shop. I have picked out 7 points which we would look to include in our next annual review of the documentation.</li> <li>All 7 make sense and only one would be difficult for us to achieve, solely down to a data issue but I will look to try and resolve in the next couple of months.</li> <li>I firmly believe we are working to, and can demonstrate, the rest of the document. On a side note, it's great to see other aspects of gambling, that were previously relaxed, included in the governance of the industry, therefore, making it safer for all.</li> <li>If I can help with anything throughout the process or provide any feedback please do not hesitate to get in touch.</li> </ul>	Recommend no change to Policy – Supportive comment.	
2	Member of public	I am concerned at how easily available and widespread gambling has become. Despite references to pausing to think, advertising glorifies gambling, suggesting easy gains which lie outside most people's wildest dreams. The attractive prominence of Merkur Slots in Taunton Parade, as well as local betting shops in poor areas of the town, offer a wide variety of gambling, which for many cause or maintain habits that undermine relationships and jeopardize a stable income.	<b>Recommend no change to Policy</b> as this is a general statement of concern. The author was contacted during the consultation period and asked if they would like to engage directly with the policy document, but no further reply was received.	
3	Service user	I have no issue with it, as we do a raffle at the Church, I can't see that being a major issue.	<b>Recommend no change to Policy</b> – Supportive comment.	
4	Service user	I help run a small society lottery. I note that (para 8 pp 52) "Where the annual fee is not paid by the due date the Licensing Authority will cancel the small society registration. The onus is firmly placed on the Society to ensure they pay the annual fee by the due date." The Council (Mendip in this case) writes to tell us when we have missed a payment, but it is then too late to avoid the extra cost of re-registration. In effect, they reminded us to pay, but too late to pay!	<b>Recommend no change to Policy</b> : These comments are duly noted, however, and refers to something that we are working towards in terms of aligning our procedures moving forwards. This is a procedural issue specifically relating to small society lotteries and not an issue for policy.	

		Whilst I have some sympathy with the desirability of placing the onus where it should lie, Mendip's policy felt like a deliberate policy to make money at the expense of those seeking to benefit our communities by fundraising for charity. Neither is a reminder BEFORE the deadline incompatible with keeping the onus where it should be, as long as it is worded appropriately.	<b>Recommend amended wording</b> as fol of policy document): "the Licensin cancel the small society registration" wording in legislation.
		I urge you to change the policy to include reminders where email addresses have been provided.	
5	Member of public	Living in Somerset I do not perceive gambling to be a huge problem in the County. This is probably due to the efforts of previous councils under the act. There should be no let-up in the efforts to keep things this way.	<b>Recommend no change to Policy</b> – S
6	Member of public	Gambling should be restricted in all areas where children go I've pubs with slot machines.	<b>Recommend no change to Policy</b> as provided with this statement. The author during the consultation period and ask information in order to link with the po no further reply was received.
			Legislation and Codes of practice spec (licensed or authorised by permit – suc accessed by children and which contro
7	Member of public	Seems straightforward and cover most occurrents I can think off	<b>Recommend no change to Policy</b> – S
8	Service user	A clearly laid out policy document which gives sufficient detail for the charity of which I am treasurer.	<b>Recommend no change to Policy</b> – S
		We do not need more state regulation of gambling, if anything less. However, CCTV cameras outside gambling premises can help deter crime as people leave with any winnings. They can also help with other crime, particularly deterring attacks on women and vulnerable people.	<b>Recommend no change to Policy</b> . The to general concerns regarding crime are than gambling specific issues that are policy document itself. The Police will he Responsible Authority in accordance w
9	Member of Public	Overall I would like to see less legislation in all walks of life including gambling, I often feel like the public are treated like sheep to be controlled, often by people with less morals than the average citizen.	address issues of concern. The risk of s should also be addressed in the Local Assessment for the premises in question
		During my time on a licencing committee I ensured CCTV cameras were installed outside venues to help protect gamblers leaving with winnings but that also help prevent other crime, i.e. a woman walking home late at night might be followed by a man with bad intentions but the minute they realise they have been recorded they have	

ollows (8.0) (Page 52 ng Authority <del>will</del> may to reflect the	
Supportive comment.	
there is no context nor was contacted ked to provide further plicy document, but	
cify which areas ch as pubs) can be ols apply.	
Supportive comment.	
Supportive comment.	
his response relates and disorder rather e a matter for the have input as a with the Act to such occurrences Area Risk ion.	

		to abandon the idea of committing a crime. One important proviso is that the state must not use CCTV to infringe on law abiding citizens rights.	
10	Member of Public	The measures proposed seem reasonable and fair with due consideration to the wellbeing of the community and particularly vulnerable members of that community.	Recommend no change to Policy – Su
11	Member of public	<ol> <li>On page 11 it states "The Licensing Authority will also encourage operators who are members of British Amusements and Catering Trade Association (BACTA),". I believe that the "who are" should be replaced by "to be".</li> <li>"We" is used in various places (e.g. pages 23 and 29). "We" should either be used throughout this document or never be used in this document.</li> </ol>	<ol> <li>Agree with suggested amendment of policy document, last para.)</li> <li>Recommend no change to Poli impact upon the direction or imp policy.</li> </ol>
		I have read several statements of licencing principles. From North East Lincolnshire, Birmingham, Southend, Exeter even down to Torbay. It is good to see the consistency in the different policies. However, this does not mean to say the Somerset's has to be the same. Indeed, it is noticeable that some have a lighter touch to unlicenced FECs than others.	1) Agree. Recommend re-wording of f
		<ol> <li>4.11 - ENFORCEMENT</li> <li>What the definition of higher risk, and who decides – should this be in the policy?</li> <li>4.12 PREMISES INSPECTIONS</li> </ol>	4.11 (page 26 of policy document) to real those premises presenting the highest r risk will be determined by the outcome inspections and any advice received fro
12	Local Operator	'the location of premises in relation to schools'. Always seem strange this one as it suggests children only go to school – yet they go to shops, hang out in Town Centres, shopping centres, coffee shops leisure centres, Swimming Pools (if they are lucky to have one) and go to the seaside – with or without their parents. It is no longer the 1970s, children don't bunk off school to hang out in, let alone nip in the bookies to place a bet before school. Although I appreciate this wording is in almost all Local Authority gambling statement of Principles (GOSP). Although I understand such a statement was probably led by the Gambling commission (GC), it is now historic and as an operator, I feel the inclusion of such a statement not necessary.	<ul> <li>Commission."</li> <li>2) Agree. Recommend removal of 2<sup>nd</sup> I (page 27 of policy document).</li> <li>3) Recommend no change to Policy. F siting of numerous Category D cranes o outside arcade premises and, in some c the premises itself naturally draws the a to a business. (Page 28 of policy document).</li> <li>4) Agree. (5.1) The scale is not prescribed.</li> </ul>
		3) 5.1 UFECs 5.1 "the marketing of these premises is often targeted towards under 18s" - There is no evidence to make such a statement. The 'F' in FEC stands for 'Family'.	<b>Recommend replacing</b> "It is recommend scaled to 1:100" with "Plans must be dra 29 of policy document, 4 <sup>th</sup> papa). Also c "(1:100 scaled)" to "drawn to scale" (Pag
		4) 'Change the recommend plans of 1:100 to 'plans to scale' – and remove the word 'recommend'. Unless there is a legal reason, they must by 1:100. This should relate to all mentions of scale in the policy. It is the least an applicant can do is to provide a drawing to scale, but a lot of shop fitters drawing would be say 1:50.	document, 4 <sup>th</sup> para.).

Supportive comment.	
<b>lment</b> . (1.6) (Page 11	
<b>blicy</b> . This does not nplementation of the	
f first bullet point in ead: "Targeted toward t risk. The level of e of previous rom the Gambling	
<sup>d</sup> bullet point of 4.12	
For example, the on pavements cases, the name of attention of children iment, last para).	
ibed by Regulation. nended that plans are drawn to scale". (Page change wording of age 30 of policy	

5) Child safeguarding – The licencing objective states protecting children and other vulnerable persons from being harmed or exploited by gambling.

I think child safeguarding is something every business / organisation that has children as customers should do and again see my comments on 4.12. the statement 'harm in this context is not limited to harm from gambling but includes wider child protection measure' is unnecessary and this particular wording does not appear in the licencing policy so why should it in this one. I would say though that the inclusion of Appendix F in both policies is very useful, and possibly a wider circulation to other non-licenced businesses would be useful.

6) Appropriate measures/training for staff as regards suspected truant school children on the premises

The same as above goes for truant / training measures, - is this based on evidence or just a hangover from the 1970s.

7) Appropriate measures/training for staff as regards unsupervised very young children being on the premises and children causing perceived problems on/or around the premises.

Although I understand how this has ended up in the document it just needs to be deleted. What is a 'perceived problem' – and perceived by whom? What is the definition of very young?

It is unwarranted and onerous, and staff may not be willing to and should not be required to take measures against people outside he premises. Again, is there any evidence of a crime and disorder issue caused by unlicenced FECs.

Any measures taken by employees of any business outside of the business premises is a commercial decision not a licencing one.

8) Operators must notify the Licensing Authority of any material changes as soon as practically possible.

Would seem sensible but what is the definition of a material change – can this be more descriptive in the policy?

9) Evidence that the machines to be provided are or were supplied by a legitimate gambling machine supplier or manufacturer who holds a valid gaming machine technical operating licence issued by the Gambling Commission.

Why ? It is an unlicenced FEC and therefore meant to be a light touch regulation. – Although I have seen this in other policies I think Exeter was one, most of the machines will not be reel based Cat D fruit machines. My understanding is that only 5) **Recommend no change to Policy** 4<sup>th</sup> bullet point at the foot of page 29 document.

The inclusion of safeguarding is really in particular – the point is that the stat to recognise and report **any** safeguard for example, a child playing on the ma time.

Supportive comments on the inclusion noted.

6) **Recommend no change to policy** first full bullet point on Page 30 of the

Our experience is that a number of arc approach that train staff to recognise the premises when they should be in s the contact numbers for the pastoral s This is considered to be good practice

7) **Agree in part**. This relates to the for to 6) above (Page 30). **Recommend th** quoted in the consultation response is "Appropriate measures/training for staunsupervised young persons being on

**Agree**, however, with removal of refere problems.

8) **Agree:** This relates to Page 30 of the 2<sup>nd</sup> para.) **Recommend additional wo** "Examples of significant changes will be given in paragraph 4.6 above in relational licences." Also, **replace the word** "mater significant" in existing sentence, for one clarity.

9) Recommend no change to policy.30 of the policy document, second set bullet point.

The Gambling Commission states that machines available on the premises (t does not need a Gambling Commission

J. This relates to the of the policy	
y important for uFECs aff need to be trained ding issues, not just, achines for a long	
n of Appendix F duly	
<b>y</b> . This relates to the e policy document.	
rcades have an when children are on school – Some have staff for local schools. re.	
ollowing bullet point that the wording is amended to: taff regarding in the premises".	
rence to perceived	
the policy document, ording that reads: be similar to those ion to premises aterial" with consistency and more	
<b>y</b> . This relates to Page et of bullet points, 4 <sup>th</sup>	
at: "The entity making the arcade operator) on operating licence.	

those that have to be Homologated by the Gambling Commission. It is also onerous and impractical. This could involve up to hundreds of machines that may not have been purchased yet and machines change all the time, new ones brought old ones sold or scrapped. Also, some machines could be legacy machines. I cannot see anything in the act about the supply of machines to a UFEC – but happy to be corrected, but the use of any machines that are non-compliant with the ' gaming machine technical standards' would be dealt with at an inspection – either by the LA or the trade associations or the gambling commission.

10) A plan of the premises (1:100 scaled) for which the permit is sought showing the following items:

See earlier comments.

11) a) Where any category D gaming machines are positioned and the particular type of machines to be provided (e.g., slot machines, penny-falls, cranes). • The positioning and types of any other amusement machines on the premises.

I understand say a hatched area for machines area to be on the plan but not the location of in.

b) The location of any ATM/cash machines or change machineIt is an unlicenced FEC and although I understand the reasoning for ATMs to be separate reel based fruit machines and not in between other machines (i.e.: to create a break in play). For the same reasons in the point above this is impractical and onerous. We have 15 change machines, and they get moved around all the time and although the ATM machine has been in the same place for 25 years it may get moved at some point.

c) The location of any fixed or temporary structures such as columns or pillars. dividual machine types as this could change all the time, from location to type.
Although I suspect that this ties in with supervision of the floor area, it they are permanent pillars I would have thought they would be on the plan but understand the need to specify this. However, a temporary structure may be moved, hence its name. The location and height of any stages in the premises; any steps, stairs, lifts, balconies, or lifts in the premises + The location of any public toilets in the building.
I am struggling to see how this related to the licencing objectives.

12) The Licensing Authority encourages applicants for uFEC Permits to consider adopting the British Amusement Catering Trade Association (BACTA) Voluntary Code of Practice for Amusement with Prizes Machines in Family Entertainment Centres -SOCIAL RESPONSIBILITY - Bacta. This Code of Practice promotes.

The word encourages consider adopting should be changed 'must adopt' – even though its voluntary!

However, the entity supplying machine (the machine supplier) must be license

10) Agree. See point 4) above.

11) a) **Agree in part.** (5.1) (This relates policy document, last set of bullet poin second and third bullet points). The machines can be located anywher permitted area. The uFEC permit could pub or other entertainment area so it's know from a plan where the machines type they are, in those circumstances. accept that the exact positioning of m required in, for example, a traditional s area.

The following recommendation is, a Remove second and third bullet points and, instead, add a line after this set o the wording: -

"The Licensing Authority reserves the positioning and identification of gami other amusement machines to be incl considered appropriate to the nature a premises."

b) **Agree in part** (This relates to Page document, last set of bullet points on point) – **Recommended amendment** "change machine".

We do, however, consider that the posmachines is relevant and the condition for licensed FECs mandate that any A<sup>2</sup> to any gaming machines to allow for a makes sense for this to also apply to u risk of gambling related harm.

c) **Recommend no change to Policy** Temporary structures).

This directly relates to the ability to su often they are staffed at a minimal lev to be able to see if the level of superv prevent gambling related harm.

nes to the business sed by us".	
es to Page 30 of the ints on that page,	
ere within the ald, however, apply to a a's important that we s are located and what s. We do, however, machines may not be a stand-alone uFEC	
<b>therefore, made: -</b> ts referred to above of bullet points with	
e right to request the ning machines and any cluded in the plan, if and/or layout of the	
e 30 of the policy a that page, fifth bullet <b>t</b> to wording to remove	
sition of ATM/cash ons that are specified ATM must be separate a break in play. It uFECs to mitigate the	
y – (reference to	
supervise a premises – vel and it's important vision is appropriate to	

I would add that applications should be a member of a trade association such as Bacta	
	12) There is no legislative requirement fo
	to be a member of BACTA so we can only
	not mandate. We do, however, recomme
uFEC is situated immediately adjacent to an area covered by a gambling premises	<b>change of wording</b> shown in the consult
licence in accordance with the Act (for example an AGC).	from "to consider adopting" to "adopt". (
	policy document, last para.).
Would this not be covered by the AGC, and would it in fact be any different as it is likely	
to be the same operator?	13) Recommend no change to Policy. 7
	requirement for the local area risk asses
14) 5.3 Prize Gaming Permits.	cover an uFEC area, as it's not licensed. '
	however, that it is important where prem
	with a licensed gambling premises that t
	the entire premises to highlight for exam
	presented by potential underage access
	for example, the AGC areas. (Page 29 of
	document, 5 <sup>th</sup> para, in bold).
Although I understand this is so people (I assume children) can't see in, it makes	
supervision and security more difficult. There is no requirement to an AGC to be	14) <b>Agree (reference to plans)</b> – (5.3) (I
permanently manned (i.e.: in a motorway service station) and again in a service station	policy document, first bullet point). <b>Reco</b>
The machines are on full display to all users. This also contradicts the spirit of	amendment of wording to: "A scaled pl
bookmaker's windows being opened and there is no requirement for a standalone AGC	(clear and legible in all material aspects)
in a high street not to have windows.	boundary of the permitted area".
16) 6.3 Adult Gaming Centres.	Agree in part (reference to Policies a
	training). (5.3) (Page 33 of the policy do
	bullet point) Recommend <b>re-wording</b> of
	point, second sentence to read:
	"The efficiency of such policies and proc
	be considered on their merits; however, t
	appropriate measures such as training; c
	would deal with unsupervised young pers
	truant school children being on the prem
	This is consistent with the amendments
See the above school comments.	response to point 7) above.
	15) <b>Recommend no change to policy</b> (6
I notice that the schools are not mentioned but they are for AGC that also have no entry	the policy document, last set of bullet po
to under 18s restrictions.	second bullet point).
	The previous sentence ends: " the fo
	are recommended:" It is, therefore, a rec
	rather than a mandate. The purpose of th
	children cannot see into an AGC area fro
	children cannot see into an AGC area fro and be attracted to enter.

t for a permit holder only 'encourage' and **mend a slight** sultation response ". (Page 30 of the

y. There is no sessment (LARA) to ed. We do feel, emises are co-located at the LARA covers cample, the risks ss from the uFEC to, of the policy

B) (Page 33 of the **commend** I plan of the premises cts) showing the

and procedures – document, second of second bullet

rocedures will each er, they may include g; covering how staff ersons or suspected emises."

its suggested in

**y** (6.1) (Page 40 of points on that page,

e following standards recommendation f this is to ensure that from the uFEC area

1		1
		16 to 19) <b>Agree in part</b> . The inconsistency regarding each list is duly recognised. In light of previous comments and amendments suggested above, <b>the recommendation is</b> <b>that the wording</b> of the bullet points in question for each type of premises is amended to simply read "Identify loca risks". Page 44 of the policy document, last bullet point. Page 45 of the policy document, last bullet point. Page 46 of the policy document, second set of bullet points, last bullet point. Page 47 of the policy document, second set of bullet points, last bullet point.
13 Responsible Authority	Thank you for contacting Devon and Somerset Fire and Rescue Service (DSFRS) regarding your policy consultation. DSFRS have no observations to make at this time other than to update our contact details in Appendix C. Headquarters address: Devon and Somerset Fire and Rescue Service Headquarters The Knowle Clyst St George Exeter EX3 @NW Email / telephone communication for fire safety purposes Tel : @1392 872567 Email : firesafetyhelpdesk@dsfire.gov.uk	Agree with suggested amendment
	District Map and Summary page	Replace "District Map and Summary" with "Somerset Council Map and Summary" Para 2, line 1 – Replace "within the district" with "within th area"
		Delegated authority required to continue to make minor textural changes as and when required

The inconsistency regarding each in light of previous comments and d above, <b>the recommendation is</b> e bullet points in question for each ended to simply read "Identify local	
ocument, last bullet point. ocument, last bullet point. ocument, second set of bullet	
ocument, second set of bullet	
mendment	
nd Summary" with "Somerset nary"	
"within the district" with "within the	
uired to continue to make minor when required	